REPORT OF THE AUDIT OF THE TODD COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2011



ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

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ADAM H. EDELEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Steven L. Beshear, Governor
Lori H. Flanery, Secretary
Finance and Administration Cabinet
Honorable Daryl Greenfield, Todd County Judge/Executive
Members of the Todd County Fiscal Court

The enclosed report prepared by Kem, Duguid & Associates, PSC, Certified Public Accountants, presents the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Todd County, Kentucky, as of and for the year ended June 30, 2011, which collectively comprise the County's basic financial statements.

We engaged Kem, Duguid & Associates, PSC to perform the audit of these financial statements. We worked closely with the firm during our report review process; Kem, Duguid & Associates, PSC evaluated Todd County, Kentucky's internal controls and compliance with applicable laws and regulations.

Respectfully submitted,

Adam H. Edelen

Auditor of Public Accounts

Enclosure



EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE TODD COUNTY FISCAL COURT

June 30, 2011

Kem, Duguid & Associates, PSC has completed the audit of the Todd County Fiscal Court for fiscal year ended June 30, 2011.

We have issued an unqualified opinion on the governmental activities, the business-type activities, each major fund, and aggregate remaining fund information of Todd County, Kentucky.

Financial Condition:

The fiscal court had total net assets of \$4,933,046 as of June 30, 2011. The fiscal court had unrestricted net assets of \$1,525,437 in its governmental activities as of June 30, 2011, with total net assets of \$4,931,154. In its business type activities, total net cash was \$1,892 with total net assets of \$1,892 as of June 30, 2011. The fiscal court had total debt principal as of June 30, 2011 of \$15,851,652 with \$612,199 due within the next year.

Report Comments:

- 2011-01 Todd County Fiscal Court Had A Lack Of Segregation Of Duties Over Accounting Functions
- 2011-02 Todd County Fiscal Court Should Strengthen Internal Controls Over The Financial Reporting Of Capital Assets And Infrastructure
- 2011-03 Todd County Fiscal Court Should Strengthen Internal Controls Over The Financial Reporting Of The Jail Bond & Lease Fund

Deposits:

As of June 30, 2011, the fiscal court's deposits were insured and collateralized by bank securities.

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CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

MICHAEL A. KEM, CPA SANDRA D. DUGUID, CPA ANNA B. GENTRY, CPA

WALTER G. CUMMINGS, CPA



To the People of Kentucky
Honorable Steven L. Beshear, Governor
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Members of the Todd County Fiscal Court

Independent Auditor's Report

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Todd County, Kentucky, as of and for the year ended June 30, 2011, which collectively comprise the County's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the Todd County Fiscal Court. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for Fiscal Court Audits</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, Todd County, Kentucky, prepares its financial statements in accordance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Todd County, Kentucky, as of June 30, 2011, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with the basis of accounting described in Note 1.

To the People of Kentucky
Honorable Steven L. Beshear, Governor
Lori H. Flanery, Secretary
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Members of the Todd County Fiscal Court

The County has not presented the management's discussion and analysis that the Governmental Accounting Standards Board (GASB) has determined is necessary to supplement, although not required to be part of, the basic financial statements. The budgetary comparison information is not a required part of the basic financial statements but is supplementary information required by the GASB. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the budgetary comparison information. However, we did not audit it and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Todd County, Kentucky's basic financial statements. The accompanying supplementary information, combining fund financial statements, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated December 27, 2011, on our consideration of Todd County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Based on the results of our audit, we present the accompanying comments and recommendations, included herein, which discusses the following report comments:

2011-01 Todd County Fiscal Court Had A Lack Of Segregation Of Duties Over Accounting Functions

2011-02 Todd County Fiscal Court Should Strengthen Internal Controls Over The Financial Reporting Of Capital Assets And Infrastructure

2011-03 Todd County Fiscal Court Should Strengthen Internal Controls Over The Financial Reporting Of The Jail Bond & Lease Fund

Respectfully submitted,

Kem, Duguid & Associates, PSC Certified Public Accountants

Kem, Duquid & associates, P.S.C.

TODD COUNTY OFFICIALS

For The Year Ended June 30, 2011

Fiscal Court Members:

Daryl Greenfield County Judge/Executive

Alford Blake Magistrate
Rex Johnson Magistrate
John Camp Magistrate
Brent Spurlin Magistrate
Jimmy Turner Magistrate

Other Elected Officials:

Harold Johns County Attorney

Greg Allen Jailer

Kim Chapman County Clerk

Mark Cowherd Circuit Court Clerk

Arthur J Johnson Sheriff

Perry Stokes Property Valuation Administrator

Robert Whittlesey Coroner

Appointed Personnel:

Tammy Robertson County Treasurer



TODD COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

TODD COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

	Primary Government								
	Go	vernmental	Business-Type						
	Activities		Act	tivities		Totals			
ASSETS									
Cash and Cash Equivalents	\$	1,249,176	\$	1,892	\$	1,251,068			
Restricted Assets:									
Cash and Cash Equivalents		6,116,796				6,116,796			
Unamortized Bond Issue Costs		76,329				76,329			
Capital Assets - Not Being Depreciated									
Land and Land Improvements		746,386				746,386			
Construction in Progress		4,145,216				4,145,216			
Capital Assets - Net of Accumulated									
Depreciation									
Buildings		5,492,932				5,492,932			
Vehicles and Equipment		860,373				860,373			
Infrastructure		1,895,666				1,895,666			
Total Assets		20,582,874		1,892		20,584,766			
LIABILITIES									
Current:									
Due Within One Year									
Financing Obligations		92,199				92,199			
Bonds Payable		520,000				520,000			
Noncurrent:									
Due In More Than One Year									
Financing Obligations		624,453				624,453			
Bonds Payable		14,615,000				14,615,000			
Less Unamortized Discounts		(199,932)				(199,932)			
Total Liabilities		15,651,720				15,651,720			
NET ASSETS									
Invested in Capital Assets,									
Net of Related Debt		3,372,243				3,372,243			
Restricted For:		- , , -				- , , -			
Protection to Persons and Property		14,022				14,022			
Debt Service		33,474				33,474			
Unrestricted		1,511,415		1,892		1,513,307			
Total Net Assets	\$	4,931,154	\$	1,892	\$	4,933,046			



TODD COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

TODD COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For The Year Ended June 30, 2011

			Program Revenues Received						
Functions/Programs Reporting Entity		Expenses	Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		
Primary Government:							<u> </u>		
Governmental Activities:									
General Government	\$	1,571,342	\$	4,950	\$		\$		
Protection to Persons and Property		2,187,262		597,767		901,674		161,553	
General Health and Sanitation		176,389				25,619			
Social Services		18,335							
Recreation and Culture		21,369							
Roads		968,573				1,397,978			
Interest On Long-term Debt		584,514				797,310			
Capital Projects		108,678							
Total Governmental Activities		5,636,462		602,717		3,122,581		161,553	
Business-type Activities:									
Jail Canteen		13,982		10,945					
Total Business-type Activities		13,982		10,945					
Total Primary Government	\$	5,650,444	\$	613,662	\$	3,122,581	\$	161,553	

General Revenues:

Taxes:

Real Property Taxes
Motor Vehicle Tax
Bank Franchice Taxes
Occupational Tax
Net Profit Tax
Other Taxes
Telephone E-911 Surcharge
In Lieu of Tax Payments
Excess Fees
License and Permits
Interest
Miscellaneous Revenues

Total General Revenues

Change in Net Assets

Net Assets - Beginning (Restated)

Net Assets - Ending

TODD COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For The Year Ended June 30, 2011 (Continued)

Net (Expenses) Revenues and Changes in Net Assets

and Changes in Net Assets Primary Government							
Governmental Business-Type Activities Activities Totals							
\$ (1,566,392)	\$	\$ (1,566,392)					
(526,268)	1	(526,268)					
(150,770)	1	(150,770)					
(18,335)	1	(18,335)					
(21,369))	(21,369)					
429,405		429,405					
212,796		212,796					
(108,678)		(108,678)					
(1,749,611)		(1,749,611)					
	(3,037)	(3,037)					
	(3,037)	(3,037)					
(1.740.611)							
(1,749,611)	(3,037)	(1,752,648)					
389,344		389,344					
59,744		59,744					
35,843		35,843					
540,271		540,271					
158,261		158,261					
684,782		684,782					
97,484		97,484					
238,768		238,768					
50,933		50,933					
242,455		242,455 59,357					
59,357 357,570		,					
357,570		357,570					
2,914,812		2,914,812					
1,165,201	(3,037)	1,162,164					
3,765,953	4,929	3,770,882					
\$ 4,931,154	\$ 1,892	\$ 4,933,046					



TODD COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

TODD COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

June 30, 2011

	General Fund		Road Fund		Jail Fund		Jail Bond and Lease Fund
ASSETS Cook and Cook Equivalents	¢	011 050	\$	272 209	¢	0.000	¢
Cash and Cash Equivalents Restricted Assets:	\$	811,258	Ф	372,308	\$	8,098	\$
Cash and Cash Equivalents							6,116,796
Total Assets		811,258		372,308		8,098	6,116,796
FUND BALANCES							
Restricted For:							
Protection to Persons and Property							
Construction							6,083,322
Debt Service							33,474
Assigned To:							
Protection to Persons and Property						8,098	
General Health and Sanitation							
Roads				372,308			
Unassigned		811,258					
Total Fund Balances	\$	811,258	\$	372,308	\$	8,098	\$ 6,116,796

Reconciliation of the Balance Sheet-Governmental Funds to Statement of Net Assets:

Total Fund Balances	\$	7,365,972
Amounts reported for governmental activities in the Statement		
of Net Assets are different because:		
Capital assets used in governmental activities are not financial resources		
and, therefore, are not reported in the funds.		16,613,774
Accumulated depreciation		(3,473,201)
Certain assets used in governmental activities are not current		
financial resources and, therefore, are not reported as assets		
in governmental funds. These assets at year-end consist of:		
Bond Issue Costs		199,932
Bond Discount		76,329
Long-term debt is not due and payable in the current period and, therefore, is not		
reported in the funds.		
Financing Obligations		(716,652)
Bonds Payable	((15,135,000)
Net Assets Of Governmental Activities	\$	4,931,154

TODD COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS June 30, 2011 (Continued)

Non- Major Funds	Total Governmental Funds		
\$ 57,512	\$	1,249,176	
		6,116,796	
57,512		7,365,972	
14,022		14,022 6,083,322 33,474	
40,264		48,362	
3,226		3,226	
		372,308	
 		811,258	
\$ 57,512	\$	7,365,972	



TODD COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

TODD COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

	 General Fund	Road Fund	Jail Fund	Jail Bond and Lease Fund
REVENUES				
Taxes	\$ 1,729,596	\$	\$	\$
In Lieu Tax Payments	238,768			
Excess Fees	50,933			
Licenses and Permits	7,030			
Intergovernmental	74,279	1,587,144	936,058	797,310
Charges for Services	4,950		15,101	
Miscellaneous	49,986	34,750	53,318	
Interest	 24,781			34,576
Total Revenues	 2,180,323	 1,621,894	 1,004,477	 831,886
EXPENDITURES				
General Government	572,094	23,942		
Protection to Persons and Property	15,351		1,319,821	
General Health and Sanitation	13,722			
Social Services	18,335			
Recreation and Culture	20,049			
Roads		1,246,965		
Debt Service	38,404		850	2,803,987
Capital Projects		108,678		3,469,456
Administration	141,009	131,446	319,836	19,126
Total Expenditures	 818,964	 1,511,031	 1,640,507	6,292,569
Excess (Deficiency) of Revenues Over				
Expenditures Before Other				
Financing Sources (Uses)	 1,361,359	 110,863	 (636,030)	 (5,460,683)
Other Financing Sources (Uses)				
Transfers from Other Funds	161,533		917,000	302,718
Transfers to Other Funds	(1,375,000)		(302,718)	
Financing Obligation Proceeds				
Total Other Financing Sources (Uses)	 (1,213,467)	 	 614,282	 302,718
Net Change in Fund Balances	147,892	110,863	(21,748)	(5,157,965)
Fund Balances - Beginning	 663,366	 261,445	29,846	 11,274,761
Fund Balances - Ending	\$ 811,258	\$ 372,308	\$ 8,098	\$ 6,116,796

TODD COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS For The Year Ended June 30, 2011 (Continued)

Non- Major Funds	Total Governmental Funds		
\$ 129,744	\$	1,859,340	
,	·	238,768	
		50,933	
49,259		56,289	
377,886		3,772,677	
582,666		602,717	
23,528		161,583	
		59,357	
1,163,083		6,801,663	
106,923		702,959	
990,138		2,325,310	
143,479		157,201	
143,477		18,335	
		20,049	
		1,246,965	
121,401		2,964,642	
,		3,578,134	
173,459		784,876	
1,535,400		11,798,471	
(372,317)		(4,996,808)	
458,000		1,839,251	
(161,533)		(1,839,251)	
86,829		86,829	
383,296		86,829	
10,979		(4,909,979)	
 46,533		12,275,951	
\$ 57,512	\$	7,365,972	



TODD COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

TODD COUNTY

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

Net Change in Fund Balances - Total Governmental Funds	\$ (4,909,979)
Amounts reported for governmental activities in the Statement of	
Activities are different because Governmental Funds report capital	
outlays as expenditures. However, in the Statement of Activities	
the cost of those assets are allocated over their estimated useful	
lives and reported as depreciation expense.	
Assets disposed of, Net Book Value	(91,832)
Capital Outlay	4,443,945
Depreciation Expense	(574,818)
Some items reported in the Statement of Activities do not involve	
current financial resources and, therefore, are not reported as expenditures	
in the governmental funds.	
Amortization of Bond Issue Costs	(4,017)
Amotization of Bond Discount	(10,523)
2010 Cost of Issuance Costs paid	19,126
The issuance of long-term debt (e.g. bonds, leases) provides current	
financial resources to governmental funds, while the repayment of	
principal on long-term debt consumes the current financial resources	
of governmental funds. These transactions, however, have no effect on	
net assets.	
Financing Obligation Proceeds	(86,829)
Financing Obligation Principal Payments	1,835,128
Bond Principal Payments	 545,000
Change in Net Assets of Governmental Activities	\$ 1,165,201



TODD COUNTY STATEMENT OF NET ASSETS – PROPRIETARY FUND - MODIFIED CASH BASIS

TODD COUNTY STATEMENT OF NET ASSETS – PROPRIETARY FUND - MODIFIED CASH BASIS

	Business-Type Activities Enterprise Fund		
	Jail Canteen Fund		
Assets			
Current Assets:			
Cash and Cash Equivalents	\$	1,892	
Total Assets		1,892	
Net Assets			
Unrestricted		1,892	
Total Net Assets	\$	1,892	



TODD COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS – PROPRIETARY FUND – MODIFIED CASH BASIS

TODD COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS – PROPRIETARY FUND – MODIFIED CASH BASIS

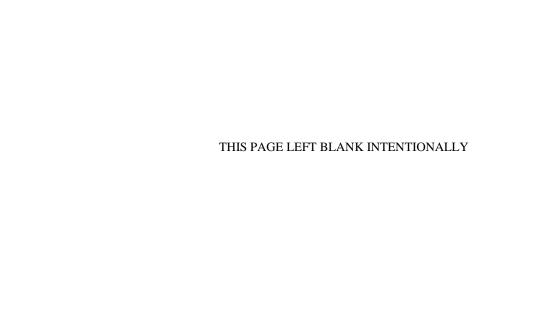
	Business-Type Activities Enterprise Fund		
	Jail Canteen Fund		
Operating Revenues			
Canteen Receipts	\$	10,945	
Total Operating Revenues		10,945	
Operating Expenses			
Educational and Recreational		2,596	
Miscellaneous		11,386	
Total Operating Expenses		13,982	
Change In Net Assets		(3,037)	
Total Net Assets - Beginning		4,929	
Total Net Assets - Ending	\$	1,892	



TODD COUNTY STATEMENT OF CASH FLOWS – PROPRIETARY FUND – MODIFIED CASH BASIS

TODD COUNTY STATEMENT OF CASH FLOWS – PROPRIETARY FUND – MODIFIED CASH BASIS

	A En	ness-Type ctivities terprise Fund Jail Canteen Fund
Cash Flows From Operating Activities		
Receipts From Customers	\$	10,945
Educational and Recreational		(2,596)
Miscellaneous		(11,386)
Net Cash Provided (Used) By		
Operating Activities		(3,037)
Cash and Cash Equivalents - July 1, 2010		4,929
Cash and Cash Equivalents - June 30, 2011	\$	1,892
Net Cash Provided (Used) by Operating Activities		
Operating Income (Loss)	- \$	(3,037)
-r8 moone (2000)	<u> </u>	(0,001)
Net Cash Provided (Used) By Operating		
Activities	\$	(3,037)



TODD COUNTY STATEMENT OF FIDUCIARY NET ASSETS

TODD COUNTY STATEMENT OF FIDUCIARY NET ASSETS

`	Agei	ncy Funds
	Ir	Jail nmate Fund
Assets		
Current Assets:		
Cash and Cash Equivalents	\$	7,486
Total Assets		7,486
Liabilities		
Amounts Held In Custody For Others		7,486
Total Liabilities		7,486
Net Assets		
Total Net Assets	\$	0

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TODD COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 2011

Note 1. Summary of Significant Accounting Policies

A. Basis of Presentation

The county presents its government-wide and fund financial statements in accordance with a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, with a few exceptions. This modified cash basis recognizes revenues when received and expenditures when paid. Property tax receivables, accounts payable, compensated absences, and donated assets are not reflected in the financial statements.

The State Local Finance Officer does not require the county to report capital assets and infrastructure; however, the value of these assets is included in the Statement of Net Assets and the corresponding depreciation expense is included on the Statement of Activities.

B. Reporting Entity

The financial statements of Todd County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the Governmental Accounting Standards Board (GASB) Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14 and GASB 39, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Consequently, the reporting entity includes no organizations that are legally separate from the primary government. Legally separate organizations are reported as component units if either the county is financially accountable or the organization's exclusion would cause the county's financial statements to be misleading or incomplete. Component units may be blended or discretely presented. Blended component units either provide their services exclusively or almost entirely to the primary government, or their governing bodies are substantively the same as the primary government. All other component units are discretely presented. Based upon the application of GASB 14, there are no component units which merit consideration as part of the reporting entity.

Note 1. Summary of Significant Accounting Policies (Continued)

C. Todd County Elected Officials

Kentucky law provides for election of the officials below from the geographic area constituting Todd County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities, and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statements of Todd County, Kentucky.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

D. Government-wide and Fund Financial Statements

The government—wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its non-fiduciary component units. For the most part, the effect of interfund activities has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on sales, fees, and charges for support. Business-type revenues come mostly from fees charges to external parties for goods or services. Fiduciary funds are not included in these financial statements due to the unavailability of fiduciary funds to aid in the support of government programs.

The statement of net assets presents the reporting entity's non-fiduciary assets and liabilities, the difference between the two being reported as net assets. Net assets are reported in three categories: 1) invested in capital assets, net of related debt - consisting of capital assets, net of accumulated depreciation and reduced by outstanding balances for debt related to the acquisition, construction, or improvement of those assets: 2) restricted net assets - resulting from constraints placed on net assets by creditors, grantors, contributors, and other external parties, including those constraints imposed by law through constitutional provisions or enabling legislation; and 3) unrestricted net assets - those assets that do not meet the definition of restricted net assets or invested in capital assets.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: l) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function; 2) operating grants and contributions; and 3) capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Internally dedicated resources such as taxes and unrestricted state funds are reported as general revenues.

Note 1. Summary of Significant Accounting Policies (Continued)

D. Government-wide and Fund Financial Statements (Continued)

Generally and except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to sale ninety days following April 15.

Funds are characterized as either major or non-major. Major funds are those whose assets, liabilities, revenues, or expenditures/expenses are at least ten percent of the corresponding total (assets, liabilities, etc.) for all funds or type (governmental or proprietary) and whose total assets, liabilities, revenues, or expenditures/expenses are at least five percent of the corresponding total for all governmental and enterprise funds combined. The fiscal court may also designate any fund as major.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds. Major individual governmental funds and major enterprise funds are reported as separate columns in the financial statements.

Governmental Funds

The primary government reports the following major governmental funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Department for Local Government requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary source of revenue for this fund is state payments for truck license distribution, municipal road aid, and transportation grants. The Department for Local Government requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of revenue for this fund are reimbursements from the state and federal government, payments from other counties for housing prisoners, and transfers from the General Fund. The Department for Local Government requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

Jail Bond and Lease Fund - The primary purpose of this fund is to account for the expenditures of the Justice Center and for the debt service payments on the jail as well as the Justice Center. The Department for Local Government does not require the Fiscal Court to report or budget these funds.

The primary government also has the following non-major funds: Local Government Economic Assistance Fund, Timberland Tax Fund, Solid Waste Fund, Ambulance Fund, Sheriff Fund, and Dispatch Fund.

Note 1. Summary of Significant Accounting Policies (Continued)

D. Government-wide and Fund Financial Statements (Continued)

Special Revenue Funds:

The Road Fund, Ambulance Fund, Jail Fund, Sheriff Fund, Local Government Economic Assistance Fund, Timberland Tax Fund, Solid Waste Fund, and Dispatch Fund are presented as special revenue funds. Special revenue funds are to account for the proceeds of specific revenue sources and expenditures that are legally restricted for specific purposes.

Capital Projects Fund:

The Jail Bond and Lease Fund is presented as capital projects funds. Capital projects funds are used to account for the financial resources to be used for the acquisition, construction, or renovation of major capital facilities.

Proprietary Funds

The proprietary fund distinguishes operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. The principal operating revenues of the county's enterprise fund is charges to customers for sales in the Jail Canteen Fund. Operating expenses for the enterprise fund include the cost of sales and services, administrative expenses, and depreciation on capital assets. The government has elected not to adopt Financial Accounting Standards Board (FASB) Statements or Interpretation issued November 30, 1989, unless the Governmental Accounting Standards Board (GASB) adopts such FASB Statements or Interpretations.

The primary government reports the following major proprietary fund:

Jail Canteen Fund – The canteen operations are authorized pursuant to KRS 441.135(1), which allows the jailer to sell snacks, sodas, and other items to inmates. The profits generated from the sale of those items are to be used for the benefit or recreation of the inmates. KRS 441.134(2) requires the jailer to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the Jail Canteen Fund.

Fiduciary Funds

Fiduciary funds report only those resources held in a trust or custodial capacity for individuals, private organizations, or other governments. Unlike other funds, the agency fund reports assets and liabilities only; therefore, it has no measurement focus. The primary government reports the following fiduciary fund:

Jail Inmate Fund – This fund accounts for funds received from inmates after incarceration.

E. Deposits

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition.

Note 1. Summary of Significant Accounting Policies (Continued)

E. Deposits (Continued)

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

F. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported in the applicable government or business-type activities of the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

Cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized. Land and Construction in Progress are not depreciated. Interest incurred during construction is not capitalized. Capital assets and infrastructure are depreciated using the straight-line method of depreciation over the estimated useful life of the asset.

	Cap	oitalization	Useful Life		
	T1	hreshold	(Years)		
Land Improvements	\$	12,500	10-60		
Buildings and Building Improvements	\$	25,000	10-75		
Machinery and Equipment	\$	2,500	3-25		
Vehicles	\$	2,500	3-25		
Infrastructure	\$	20,000	10-50		

G. Long-term Obligations

In the government-wide financial statements, long term debt and other long-term obligations are reported as liabilities in the applicable financial statements. The principal amount of bonds, notes, and financing obligations are reported.

In the fund financial statements, governmental fund types recognize bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as expenditures. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures. Debt proceeds are reported as other financing sources.

Note 1. Summary of Significant Accounting Policies (Continued)

H. Fund Equity

In the fund financial statements, the difference between the assets and liabilities of governmental funds is reported as fund balance. Fund balance is divided into nonspendable and spendable components, if applicable.

Non-spendable includes amounts that must be maintained intact legally or contractually.

Spendable include the following:

- Restricted amounts constrained for a specific purpose by external parties, constitutional provisions or enabling legislation.
- Committed amounts constrained for a specific purpose by the county using its highest level of decision-making authority.
- Assigned for all governmental funds, other than general fund, any remaining positive amounts not classified as non-spendable, restricted or committed. For the general fund, amounts constrained by intent to be used for a specific purpose by the county or the delegated county committee or official given authority to assign amounts.
- Unassigned for the general fund, amounts not classified as non-spendable, restricted, committed or assigned. For all other government funds, amount expended in excess of resources that are non-spendable, restricted, committed or assigned.

For resources considered committed, the county issues an ordinance that can only be changed with another corresponding ordinance or resolution.

For resources considered assigned, the county has designated the County Treasurer to carry out the intent of the fiscal court.

It is the policy of the county to spend restricted resources first, when both restricted and unrestricted resources are available to spend on the activity. Once restricted funds are exhausted then committed, assigned and unassigned resources are spent in that order on the activity.

Encumbrances, although not reported on the balance sheet, are purchase orders that will be fulfilled in a subsequent fiscal period. Although the purchase order or contract creates a legal commitment, the fiscal court incurs no liability until performance has occurred on the part of the party with whom the fiscal court has entered into the arrangement. When a government intends to honor outstanding commitments in subsequent periods, such amounts are encumbered. Due to the modified cash basis of accounting, encumbrances can also include invoices for goods or services received at June 30, but not yet paid and not included as an accounts payable. Significant encumbrances at year end are reported by major funds and non-major funds in the aggregate and included with commitments and contingencies note disclosure, if applicable.

Note 1. Summary of Significant Accounting Policies (Continued)

I. Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

The State Local Finance Officer does not require the Jail Canteen Fund to be budgeted because the fiscal court does not approve the expenses of these funds.

J. Related Organizations

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organization's governing board. Based on these criteria, the following are considered related organizations of Todd County Fiscal Court: Todd County Water District and Todd County Airport Board.

Note 2. Deposits

The County maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met.

Custodial Credit Risk - Deposits

Custodial Credit risk is the risk that in the event of a depository institution failure, the County's deposits may not be returned. The County does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of June 30, 2011, all deposits were covered by FDIC insurance or a properly executed collateral agreement.

Note 3. Interfund Transactions

The table below shows the interfund operating transfers for fiscal year 2011.

Governmental Funds		Transfers In		Transfers Out		Net		
General Fund	\$	161,533	\$	1,375,000	\$	(1,213,467)		
Jail Fund		917,000		302,718		614,282		
Ambulance Fund		133,000				133,000		
Jail Bond & Lease Fund		302,718				302,718		
Sheriff Fund		46,000				46,000		
LGEA Fund		1,500				1,500		
Solid Waste Fund		63,500				63,500		
Dispatch Fund		214,000		161,533		52,467		
Total Governmental Funds	\$	1,839,251	\$	1,839,251	\$			

Reasons for Transfers:

- 1. To move resources from the General Fund and Jail Fund, for budgetary purposes, to the fund that will expend them.
- 2. To returned unused resources, for budgetary purposes, to the General Fund.

Note 4. Capital Assets

Capital asset activity for the year ended June 30, 2011 was as follows:

Cupital asset delivity for the year chaed suit	Reporting Entity							
Primary Government: Governmental Activities:	(Restated) Beginning Balance		Increases		Decreases			Ending Balance
Capital Assets Not Being Depreciated: Land and Land Improvements Construction in Progress	\$	746,386 969,233	\$	3,508,177	\$	(332,194)	\$	746,386 4,145,216
Total Capital Assets Not Being Depreciated		1,715,619		3,508,177		(332,194)		4,891,602
Capital Assets, Being Depreciated: Buildings Vehicles and Equipment Infrastructure Total Capital Assets Being		6,245,588 2,247,824 2,546,484		332,194 337,729 598,039		(585,686)		6,577,782 1,999,867 3,144,523
Depreciated	1	11,039,896		1,267,962		(585,686)		11,722,172
Less Accumulated Depreciation For: Buildings Vehicles and Equipment Infrastructure		(979,855) (1,469,394) (942,988)		(104,995) (163,954) (305,869)		493,854		(1,084,850) (1,139,494) (1,248,857)
Total Accumulated Depreciation		(3,392,237)		(574,818)		493,854		(3,473,201)
Total Capital Assets, Being Depreciated, Net Governmental Activities Capital		7,647,659		693,144		(91,832)		8,248,971
Assets, Net	\$	9,363,278	\$	4,201,321	\$	(424,026)	\$	13,140,573

Depreciation expense was charged to functions of the government as follows:

Governmental Activities	:
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General Government	\$ 45,567
Protection to Persons and Property	164,457
General Health and Sanitation	19,188
Recreation and Culture	1,320
Roads, Including Depreciation of General Infrastructure Assets	 344,286
Total Depreciation Expense - Governmental Activities	\$ 574,818

Note 5. Long-term Debt

A. Emergency Operations Center Financing Obligation

The County entered into a financing obligation with the Kentucky Area Development District Leasing Trust for improvements and construction to the emergency operations center. The agreement requires annual principal payments and semi-annual interest payments. The total amount of principal was \$350,000. The principal balance of the obligation as of June 30, 2011 was \$290,000. Annual debt service requirements to maturity are as follows:

	Governmental Activities						
Fiscal Year Ended June 30	F	Principal		Interest			
2012	\$	15,000	\$	14,143			
2013		15,000		13,445			
2014		15,000		12,748			
2015		15,000		12,050			
2016		15,000		11,353			
2017-2021		95,000		44,455			
2022-2026		120,000		18,500			
Totals	\$	290,000	\$	126,694			

B. Solid Waste Truck Financing Obligation

The County entered into a financing obligation with the Kentucky Association of Leasing Trust for a solid waste truck. The agreement requires monthly interest payments and an annual principal payment. The total amount of principal was \$123,851. The principal balance of the obligation as of June 30, 2011, was \$93,851. Annual debt service requirements to maturity are as follows:

	Governmental Activities					
Fiscal Year Ended						
June 30	P	rincipal	Interest			
2012	\$	30,000	\$	3,184		
2013		30,000		2,065		
2014		33,851		755		
	\$	93,851	\$	6,004		

C. Judicial Center Financing Obligation

The County entered into a financing obligation with the Kentucky Association of Counties Leasing Trust in connection with the construction of the judicial center. The agreement requires monthly interest payment and an annual principal payment. The total amount of principal was \$1,755,000. The principal balance of the obligation was refunded by the bond issue in June 2010 and the debt was paid off on July 6, 2010.

Note 5. Long-term Debt (Continued)

D. <u>Judicial Center Financing Obligation</u>

The County entered into a financing obligation with the Kentucky Association of Counties Leasing Trust in connection with the replacement of the roof at the courthouse. The agreement requires a monthly interest payment and an annual principal payment. The total amount of principal was \$326,100. The principal balance of the obligation as of June 30, 2011, was \$301,100. Annual debt service requirements to maturity are as follows:

	Governmental Activities					
Fiscal Year Ended						
June 30	F	Principal	Interest			
2012	\$	30,000	\$	12,567		
2013		30,000		11,286		
2014		30,000		10,016		
2015		30,000		8,740		
2016		35,000		7,384		
2017-2020		146,100		14,228		
Totals	\$	301,100	\$	64,221		

E. Jail Renovation General Obligation Bonds

The County issued \$4,320,000 General Obligation Improvement Bonds dated February 16, 2006, for the renovation and construction of a jail. Principal payments are due each year on February 1 beginning February 1, 2008, with the final payment being due on February 1, 2038. Interest on the bonds is calculated at 4.50% and is payable each August 1 and February 1, and begins on August 1, 2006. The principal balance outstanding for the bond issue as of June 30, 2011 was \$4,040,000. Annual debt service requirements to maturity are as follows:

	Governmental Activities					
Fiscal Year Ended						
June 30	P	rincipal	Interest			
2012	\$	75,000	\$	181,800		
2013		80,000		178,425		
2014		85,000		174,825		
2015		85,000		171,000		
2016		90,000		167,175		
2017-2021		525,000		770,625		
2022-2026		660,000		641,025		
2027-2031		840,000		477,225		
2032-2036		1,085,000		267,525		
2037-2038		515,000		35,100		
Totals	\$ 4	4,040,000	\$	3,064,725		

Note 5. Long-term Debt (Continued)

F. Jail Renovation and Addition Bonds

The County issued \$500,000 in bonds through the Kentucky Public Agency Development Lease Certificates of Participation for renovation and additions to the jail in 2007. The agreement requires annual principal payments and semi-annual interest payments. The principal balance of the bond issue as of June 30, 2011, was \$435,000. Annual debt service requirements to maturity are as follows:

	Governmental Activities					
Fiscal Year Ended June 30	Principal		Interest			
2012	\$	20,000	\$	21,345		
2013		20,000		20,465		
2014		20,000		19,565		
2015		20,000		18,665		
2016		20,000		17,745		
2017-2021		130,000		72,025		
2022-2026		165,000		36,180		
2027		40,000		2,040		
Totals	\$	435,000	\$	208,030		

G. First Mortgage Revenue Bonds, Series 2010

On June 1, 2010, the County sold Todd County, Kentucky Public Properties Corporation First Mortgage Revenue Refunding Bonds, (Courthouse Project), Series 2010 (the Bonds) through the Todd County, Kentucky Public Properties Corporation. The Bonds originally totaled \$11,110,000 and the proceeds were used for the purpose of (i) refunding \$1,710,000 in Kentucky Association of Counties Leasing Trust financing obligations and (ii) paying the costs of construction of the Todd County Courthouse. The Bonds, which are dated June 1, 2010, have interest rates of 2.00% to 4.125% and mature beginning in June 2011 through June 2030.

The Kentucky Administrative Office of the Courts (AOC) has agreed to a biannual lease that will cover the debt costs and will be paid to the paying agent on behalf of the County as required by a Use and Sublease Agreement between the County and the AOC dated June 30, 2011.

Under the terms of the lease agreement, the AOC has agreed to pay annually directly to the Paying Agent for the Bonds approximately 100% of the Net Debt Service, the stated Use Allowance Payment, subject to the constitutional restrictions limiting the commitment of state agencies to the then current biennial period; said amount to be applied only to the principal of and interest on the Bonds so long as the County renews the lease. Under the Lease, the Corporation has pledged and assigned all of its rights under the Lease Agreement to the Trustee in order to secure the Bonds.

Note 5. Long-term Debt (Continued)

G. First Mortgage Revenue Bonds, Series 2010, Continued

The AOC, with the execution of the Lease Agreement, will have expressed its intention to pay the full Use Allowance Payment in each successive biennial budget period until June 1, 2030. In addition, the current policy of AOC provides for the continuation of one-half of the rental payment as long as AOC occupies said space of the Project, past the maturity of the Bonds. The AOC will covenant that it intends to request funding from the Kentucky General Assembly each biennium and to use the proceeds of such funding and/or revenues from other sources to pay such Use Allowance Payment each year.

In addition to the Use Allowance Payment, certain expenses attributable to maintaining and operating the building for use by the AOC are paid to the County.

The principal balance of the bond issue as of June 30, 2011, was \$10,660,000. Annual debt service requirements to maturity are as follows:

	Governmental Activities					
Fiscal Year Ended June 30	I	Principal	Interest			
2012	\$	425,000	\$	368,413		
2013 2014		435,000		359,912		
2014		445,000 450,000		351,213 342,312		
2016		465,000		331,063		
2017-2021		2,540,000		1,432,139		
2022-2026		3,015,000		952,875		
2027-2030		2,885,000		300,781		
Totals	\$ 1	0,660,000	\$	4,438,708		

H. Ambulance Financing Obligation

The County entered into a financing obligation with Magnolia Bank for an ambulance. The agreement requires monthly interest payments and principal payments. The total amount of principal was \$86,829. The principal balance of the obligation as of June 30, 2011 was \$31,701. Annual debt service requirements to maturity are as follows:

	Governmental Activities						
Fiscal Year Ended June 30	P	rincipal	Interest				
2012 2013	\$	17,199 14,502	\$	850 266			
Totals	\$	31,701	\$	1,116			

Note 5. Long-term Debt (Continued)

I. Changes In Long-term Liabilities

Long-term liability activity for the year ended June 30, 2011, was as follows:

•	(Restated) Beginning Balance	Ac	lditions	Reductions	Ending Balance	_	ue Within One Year
Primary Government:							
Governmental Activities:							
Bonds Payable Financing Obligations	\$ 15,680,000 2,464,951	\$	86,829	\$ 545,000 1,835,128	\$15,135,000 716,652	\$	520,000 92,199
Governmental Activities Long-term Liabilities	\$ 18,144,951	<u> </u>	86.829	\$ 2,380,128	\$15,851,652	<u> </u>	612.199

J. Cost of Issuance

The 2010 Revenue Bonds were issued at a discount of \$210,455 which will be amortized over the life of the Bonds. There were \$61,220 in costs paid in 2010 and \$19,127 in costs paid in 2011 which will also be amortized over the life the Bonds. The balance as of June 30, 2011 of the discount was \$199,932 and of the cost of issuance was \$76,329.

Note 6. Interest on Long-term Debt and Financing Obligations

Debt Service on the Statement of Activities includes \$28,756 in interest on financing obligations, \$554,379 in interest on bonds, and \$1,379 in fees.

Note 7. Employee Retirement System

The fiscal court has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 16.93 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

CERS also provides postretirement health care coverage as follows:

For members participating prior to July 1, 2003, years of service and respective percentages of the maximum contribution are as follows:

Years of Service	% paid by Insurance Fund	% paid by Member through Payroll Deduction
20 or more	100%	0%
15-19	75%	25%
10-14	50%	50%
4-9	25%	75%
Less than 4	0%	100%

As a result of House Bill 290 (2004 General Assembly), medical insurance benefits are calculated differently for members who began participation on or after July 1, 2003. Once members reach a minimum vesting period of ten years, non-hazardous employees whose participation began on or after July 1, 2003, earn ten dollars per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

Note 8. Insurance

For the fiscal year ended June 30, 2011, Todd County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

Note 9. Prior Period Adjustment

Beginning net assets for Governmental Activities has been restated for an omitted capital asset and an incorrect debt balance for one financing obligation. Capital Assets were restated by \$12,000 and financing obligations were restated by \$11,000, for a net restatement of net assets of \$23,000.

	Governmental					
	Activities					
Beginning Balance	\$ 3,742,953					
Restatement of Debt	11,000					
Restatement of Fixed Assets	12,000					
Beginning Balance (Restated)	\$ 3,765,953					

Note 10. Change in Accounting Principles

The Todd County Fiscal Court implemented a new accounting standard, Governmental Accounting Standards Board (GASB) Statement 54, Fund Balance Reporting and Governmental Fund Type Definitions which has altered the classifications of fund balance on the Balance Sheet – Governmental Funds.

TODD COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

For The Year Ended June 30, 2011

TODD COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

For The Year Ended June 30, 2011

	GENERAL FUND							
	Budgeted Amounts			Actual Amounts, (Budgetary		Variance with Final Budget Positive		
REVENUES		Original		Final		Basis)	(I	legative)
Taxes	\$	1,518,900	\$	1,518,900	\$	1,729,596	\$	210,696
In Lieu Tax Payments	Ф	203,000	Ф	203,000	Ф	238,768	Ф	35,768
Excess Fees		11,500		11,500		50,933		39,433
Licenses and Permits		6,000		6,000		7,030		1,030
Intergovernmental		89,700		89,700		74,279		(15,421)
Charges for Services		3,500		3,500		4,950		1,450
Miscellaneous		94,940		94,940		49,986		(44,954)
Interest		20,000		20,000		24,781		4,781
Total Revenues	-	1,947,540		1,947,540		2,180,323		232,783
		1,517,510		1,717,510		2,100,323		232,763
EXPENDITURES								
General Government		677,002		707,507		610,498		97,009
Protection to Persons and Property		27,800		29,300		15,351		13,949
General Health and Sanitation		32,900		25,500		13,722		11,778
Social Services		5,200		18,700		18,335		365
Recreation and Culture		31,000		31,000		20,049		10,951
Administration		270,802		221,197		141,009		80,188
Total Expenditures		1,044,704		1,033,204		818,964		214,240
Excess (Deficiency) of Revenues Over Expenditures Before Other								
Financing Sources (Uses)		902,836		914,336		1,361,359		447,023
OTHER FINANCING SOURCES (USES)								
Transfers From Other Funds						161,533		161,533
Transfers To Other Funds		(1,107,457)		(1,107,457)		(1,375,000)		(267,543)
Total Other Financing Sources (Uses)		(1,107,457)		(1,107,457)		(1,213,467)		(106,010)
Net Changes in Fund Balance		(204,621)		(193,121)		147,892		341,013
Fund Balance - Beginning		204,621		428,339		663,366		235,027
Fund Balance - Ending	\$		\$	235,218	\$	811,258	\$	576,040

TODD COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2011 (Continued)

ROAD FUND Actual Variance with Final Budget Amounts, **Budgeted Amounts** (Budgetary Positive (Negative) Original Final Basis) REVENUES 1,320,858 1,502,602 1,587,144 \$ 84,542 Intergovernmental Miscellaneous 7,500 7,500 34,750 27,250 Interest 2,500 2,500 (2,500)1,330,858 1,512,602 1,621,894 109,292 **Total Revenues EXPENDITURES** General Government 26,083 26,083 23,942 2,141 General Health and Sanitation 800 800 800 Roads 1,123,475 1,301,319 1,246,965 54,354 Capital Projects 100,000 108,700 108,678 22 Administration 160,500 155,700 131,446 24,254 1,511,031 **Total Expenditures** 1,410,858 1,592,602 81,571 190,863 Net Changes in Fund Balance (80,000)(80,000)110,863 Fund Balance - Beginning 80,000 80,000 261,445 181,445 Fund Balance - Ending \$ \$ \$ 372,308 \$ 372,308

TODD COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis For The Year Ended June 30, 2011 (Continued)

JAIL FUND Actual Variance with Amounts, Final Budget **Budgeted Amounts** (Budgetary Positive Original Final Basis) (Negative) REVENUES 1,090,200 936,058 \$ (154,142)Intergovernmental 1,090,200 15,700 15,700 Charges for Services 15,101 (599) Miscellaneous 47,500 47,500 53,318 5,818 1,153,400 1,153,400 1,004,477 (148,923)**Total Revenues EXPENDITURES** Protection to Persons and Property 1,254,820 1,325,120 1,319,821 5,299 232 Debt Service 315,800 303,800 303,568 Administration 284,200 322,400 319,836 2,564 **Total Expenditures** 1,854,820 1,951,320 1,943,225 8,095 Excess (Deficiency) of Revenues Over Expenditures Before Other Financing Sources (Uses) (701,420) (797,920) (938,748)(140,828)OTHER FINANCING SOURCES (USES) Transfers From Other Funds 701,420 701,420 917,000 215,580 Total Other Financing Sources (Uses) 701,420 701,420 917,000 215,580 (96,500)Net Changes in Fund Balance (21,748)74,752 Fund Balance - Beginning 29,846 29,846 (96,500) \$ 8,098 104,598 Fund Balance - Ending \$

TODD COUNTY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

June 30, 2011

Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

Reconcilation of Jail Fund

\$ 303,568
(302,718)
\$ 850
\$ 0
(302,718)
\$ (302,718)
\$ \$ \$

TODD COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

TODD COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

	LGEA Fund		Timberland Tax Fund		Solid Waste Fund		Dispatch Fund	
ASSETS		_						_
Cash and Cash Equivalents	\$	9,096	\$	3,370	\$	3,226	\$	1,556
Total Assets		9,096		3,370		3,226		1,556
FUND BALANCES Restricted For: Protection to Persons and Property Assigned To: Protection to Persons and Property General Health and Sanitation		9,096		3,370		3,226		1,556
Total Fund Balances	\$	9,096	\$	3,370	\$	3,226	\$	1,556

TODD COUNTY
COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS
Other Supplementary Information
June 30, 2011
(Continued)

Ambulance Fund	Sheriff Fund	No Gove	Total on-Major ernmental Funds
\$ 37,814 37,814	\$ 2,450 2,450	\$	57,512 57,512
			14,022
37,814	2,450		40,264 3,226
\$ 37,814	\$ 2,450	\$	57,512



TODD COUNTY

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

For The Year Ended June 30, 2011

TODD COUNTY

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

For The Year Ended June 30, 2011

		.GEA Fund	nberland nx Fund	So	lid Waste Fund	Dispatch Fund
REVENUES						
Taxes	\$		\$ 1,414	\$	17,436	\$ 110,894
Licenses and Permits					49,259	
Intergovernmental		8,906			25,619	259,037
Charges for Services					21,639	15,488
Miscellaneous	_		 		6,157	4,600
Total Revenues		8,906	1,414		120,110	390,019
EXPENDITURES						
Current:						
General Government						
Protection to Persons and Property		1,496	1,038			392,282
General Health and Sanitation					143,479	
Social Services						
Debt Service					34,622	15,185
Administration			 		17,012	50,515
Total Expenditures		1,496	 1,038		195,113	457,982
Excess (Deficiency) of Revenues Over						
Expenditures Before Other						
Financing Sources (Uses)		7,410	 376		(75,003)	(67,963)
Other Financing Sources (Uses)						
Transfer From Other Funds		1,500			63,500	214,000
Transfer To Other Funds						(161,533)
Financing Obligation Proceeds						
Total Other Financing Sources (Uses)		1,500			63,500	52,467
Net Change in Fund Balance		8,910	376		(11,503)	(15,496)
Fund Balances - Beginning		186	2,994		14,729	17,052
Fund Balances - Ending	\$	9,096	\$ 3,370	\$	3,226	\$ 1,556

TODD COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information For The Year Ended June 30, 2011 (Continued)

		Total Non-Major
Ambulance	Sheriff	Governmental
Fund	Fund	Funds
\$	\$	\$ 129,744
		49,259
11,009	73,315	377,886
545,539		582,666
11,461	1,310	23,528
568,009	74,625	1,163,083
595,322	106,923	106,923 990,138 143,479
71,594 94,680	11,252	121,401 173,459
761,596	118,175	1,535,400
(193,587)	(43,550)	(372,317)
133,000	46,000	458,000 (161,533)
86,829		86,829
219,829	46,000	383,296
26,242	2,450	10,979
11,572	ф 2.450	46,533 © 57,512
\$ 37,814	\$ 2,450	\$ 57,512



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

MICHAEL A. KEM, CPA SANDRA D. DUGUID, CPA ANNA B. GENTRY, CPA

WALTER G. CUMMINGS, CPA



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

The Honorable Daryl Greenfield, Todd County Judge/Executive Members of the Todd County Fiscal Court

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Todd County, Kentucky, as of and for the year ended June 30, 2011, which collectively comprise the County's basic financial statements and have issued our report thereon dated December 27, 2011. Todd County presents its financial statements on the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

Management of the Todd County Fiscal Court is responsible for establishing and maintaining effective internal control over financing reporting. In planning and performing our audit, we considered Todd County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Todd County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Todd County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying comments and recommendations, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material* weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying comments and recommendations as 2011-01, 2011-02, and 2011-03 to be material weaknesses.

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether Todd County Fiscal Court's financial statements as of and for the year ended June 30, 2011, are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

The Todd County Judge/Executive's responses and the Todd County Jailer's responses to the findings identified in our audit are included in the accompanying comments and recommendations. We did not audit their responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of management, the Todd County Fiscal Court, others within the entity, and the Department for Local Government and is not intended to be and should not be used by anyone other than the specified parties.

Respectfully submitted,

Kem, Duguid & Associates, PSC Certified Public Accountants

Kem, Duquid & associates, P.S.C.

December 27, 2011

TODD COUNTY COMMENTS AND RECOMMENDATIONS

For The Year Ended June 30, 2011

TODD COUNTY COMMENTS AND RECOMMENDATIONS

Fiscal Year Ended June 30, 2011

INTERNAL CONTROL - MATERIAL WEAKNESSES:

2011-01 The Todd County Fiscal Court Had A Lack Of Segregation Of Duties Over Accounting Functions

The County has a lack of segregation of duties. The County Treasurer receives, records, and deposits all funds. The Treasurer also prepares the bank reconciliations and all of the monthly reports. It was also noted that the Finance Officer submits invoices to the Court for approval and also prepares the related checks.

Segregation of duties over the collection of receipts, deposit preparation, bank reconciliations and other accounting functions or the implementation of compensating controls, when needed because the number of staff is limited, is essential for providing protection from asset misappropriation and/or inaccurate financial reporting. Additionally, proper segregation of duties protects employees in the normal course of performing their daily responsibilities.

We recommend the following segregation of duties or compensating controls be implemented to offset this internal control weakness:

- An independent person should list all receipts and agree them back to the treasurer's receipt ledger.
- An independent person should open bank statements and review them for unusual items.
- The independent person should then sign off on the bank statement to verify completion.
- An independent person should complete bank reconciliations or review the treasurer's bank reconciliations for accuracy.
- The independent person should then sign off on the bank reconciliations to verify completion.
- An independent person should compare fiscal court order approvals to invoices and checks prior to payment.
- All purchase orders should be prepared, signed and dated by the employee requesting the purchase.
 All purchase orders should contain an indication of approval by the appropriate personnel prior to purchase.
- All invoices should contain an indication of approval for payment by the appropriate personnel prior to submitting invoices to the Court for approval.
- All invoices should be marked "paid" and check number and date paid should be noted on the invoice.

County Judge/Executive Daryl Greenfield's Response: No response.

2011-02 <u>Todd County Fiscal Court Should Strengthen Internal Controls Over The Financial Reporting Of Capital Assets And Infrastructure</u>

Material weaknesses exist over the reporting of capital assets and infrastructure of Todd County Fiscal Court. Capital asset records were incomplete as to current year additions. The capitalization policies reported by the County were not being followed. Also, there were items being depreciated in the current year that have been fully depreciated for several years.

Strong internal controls over capital assets are necessary to ensure accurate financial reporting as well as protect assets from misappropriation.

TODD COUNTY COMMENTS AND RECOMMENDATIONS Fiscal Year Ended June 30, 2011 (Continued)

INTERNAL CONTROL - MATERIAL WEAKNESSES:

(Continued)

2011-02 <u>Todd County Fiscal Court Should Strengthen Internal Controls Over The Financial Reporting Of Capital Assets And Infrastructure</u> (Continued)

In order to strengthen the county's internal controls over capital assets and infrastructure, we recommend the county establish a detailed inventory system. The system should include a detailed description of the asset, an inventory control number or serial number, the date acquired, and a location of the asset. The listing of capital assets should be updated throughout the year as new assets are purchased. It should also be updated as to annual depreciation, accumulated depreciation amounts and current year disposals. We also recommend the county conduct a physical inspection of the county's assets at the end of each year to make comparisons to the county's list of inventoried assets. This inventory should be maintained at historical cost.

County Judge/Executive Daryl Greenfield's Response: We are working on this.

2011-03 Todd County Fiscal Court Should Strengthen Internal Controls Over The Financial Reporting Of The Jail Bond & Lease Fund

While testing cash balances and debt transactions, it came to our attention that most of the activity of the Jail Bond and Lease Fund had not been recorded on the books. The debt payments on the jail construction were recorded and budgeted through the Jail Fund. However, the activity for the construction of the Justice Center as well as the debt activity had not been recorded. The County Treasurer was not supplied the bank statements, invoices, debt documents, and all other information needed to record the activity as required by the State of Kentucky. We did note where transactions were reviewed by the Magistrates, but the activity was not recorded.

All funds of the County must be recorded and accounted for on the County's books.

We recommend that the County Treasurer be supplied with all the information regarding activity of the fund so that it can be recorded on the books of the County.

County Judge/Executive Daryl Greenfield's Response: No response.

CERTIFICATION OF COMPLIANCE – LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

TODD COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2011

CERTIFICATION OF COMPLIANCE

LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

TODD COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2011

The Todd County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Daryl Greenfield County Judge Executive

Tammy Robertson County Treasurer